# REPORT OF THE AUDIT OF THE MONROE COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2005



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

## AUDIT EXAMINATION OF THE MONROE COUNTY FISCAL COURT

June 30, 2005

The Auditor of Public Accounts has completed the audit of the Monroe County Fiscal Court for fiscal year ended June 30, 2005. We have issued unqualified opinions, based on our audit on the governmental activities, business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of Monroe County, Kentucky.

#### **Financial Condition:**

The fiscal court had net assets of \$3,973,491 as of June 30, 2005. The fiscal court had unrestricted net assets of \$811,436 in its governmental funds as of June 30, 2005, with total net assets of \$3,951,704. In its enterprise fund, total net cash and cash equivalents were \$21,787, which equaled total net assets. The fiscal court's discretely presented component unit had net assets of \$577 as of June 30, 2005. The discretely presented component unit had net cash and cash equivalents of \$2,069. The fiscal court had total debt principal as of June 30, 2005 of \$2,967 with \$2,967 due within the next year.

#### **Deposits:**

The fiscal court and component unit's deposits were insured and collateralized by bank securities.

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CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM



To the People of Kentucky
Honorable Ernie Fletcher, Governor
John R. Farris, Secretary
Finance and Administration Cabinet
Honorable Wilbur Graves, Monroe County Judge/Executive
Members of the Monroe County Fiscal Court

#### **Independent Auditor's Report**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of Monroe County, Kentucky, as of and for the year ended June 30, 2005, which collectively comprise the County's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Monroe County Fiscal Court. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Monroe County Recreation, Tourist, and Convention Commission, a discretely presented component unit, which represents 12 percent and 16 percent, respectively, of the assets and revenues of the discretely presented component opinion unit and remaining fund information. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and in our opinion, insofar as it relates to the amounts included for the Monroe County Recreation, Tourist, and Convention Commission, is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, Monroe County, Kentucky, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of Monroe County, Kentucky, as of June 30, 2005, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with the basis of accounting described in Note 1.



To the People of Kentucky
Honorable Ernie Fletcher, Governor
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The management's discussion and analysis and budgetary comparison information are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Monroe County, Kentucky's basic financial statements. The accompanying supplementary information, combining fund financial statements, are presented for additional analysis and are not a required part of the basic financial statements. The combining fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation of the basic financial statements taken as a whole.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated May 8, 2006 on our consideration of Monroe County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Audit fieldwork completed - May 8, 2006

#### MONROE COUNTY OFFICIALS

For The Year Ended June 30, 2005

#### **Fiscal Court Members:**

Wilbur Graves County Judge/Executive

Danny Burgess Magistrate
Roger Turner Magistrate
Sam Maxie Harlan Magistrate
Tommy Page Magistrate
Jeff Profitt Magistrate

#### Other Elected Officials:

Wesley Stephens County Attorney

Freddie Kirkpatrick Jailer

Teresa Sheffield County Clerk

Joyce Emberton Circuit Court Clerk

Jerry Gee Sheriff

Louis Carter Property Valuation Administrator

Jackie Walden Coroner

#### **Appointed Personnel:**

Sheryl Conkin County Treasurer

Cathy Page Occupational Tax Collector



#### WILBUR GRAVES

#### **Monroe County Judge Executive**

200 N. Main Street – Suite C Tompkinsville, KY 42167-1548

#### Management's Discussion and Analysis June 30, 2005

The financial management of Monroe County, Kentucky offers readers of Monroe County's financial statements this narrative overview and analysis of the financial activities of Monroe County for the fiscal year ended June 30, 2005. We encourage readers to consider the information presented here in conjunction with other information that we have furnished in our financial statements and the notes to the financial statements.

#### Financial Highlights.

- Monroe County had net assets of \$3,973,491 as of June 30, 2005. The fiscal court had unrestricted net assets of \$811,436 in the governmental activities as of June 30, 2005. In the enterprise fund, cash and cash equivalents were \$21,787, which equaled total assets. Total debt for governmental activities as of June 30, 2005 was \$2,967 with \$2,967 due within one year.
- The governmental activities total net assets increased by \$282,471 from the prior year, due to additional capital assets reported.
- At the close of the current fiscal year, Monroe County governmental funds reported current assets of \$819,714. Of this amount, \$736,826 is available for spending at the government's discretion (unreserved fund balance).
- Monroe County's total indebtedness at the close of fiscal year June 30, 2005 was \$2,967 of which is short-term debt (to be paid within 1 year).

#### Overview of the Financial Statements.

This management discussion and analysis is intended to serve as an introduction to Monroe County's basic financial statements. Monroe County's basic financial statements are comprised of three components: 1) government wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

GASB 34 requires management to include certain comparison schedules when they are available. The schedules include prior and current comparisons of general revenues by major source, and program expenses by function.

**Government-wide Financial Statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of Monroe County's finances, in a manner similar to a private-sector business.

#### **Government-wide Financial Statements. (Continued)**

The *Statement of Net Assets* presents information on Monroe County's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of Monroe County is improving or deteriorating.

The *Statement of Activities* presents information showing how the government's net assets changed during the fiscal year. All changes in net assets are reported on a modified cash basis of accounting. Basis of accounting is a reference to when financial events are recorded, such as timing for recognizing revenues, expenses, and related assets and liabilities.

Under the county's modified cash basis of accounting, revenues and expenses and related assets and liabilities are recorded when they result from a cash transaction, except for the recording of depreciation expenses on capital assets in the government-wide financial statements for all activities and in the fund financial statements for the proprietary fund activities.

As a result of the use of the modified cash basis of accounting, certain assets and their related revenues (such as amounts billed for services provided, but not collected) and accounts payable (expenses for goods and services received but not paid) or compensated absences are not recorded.

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or significant portion of their costs through user fees and charges (*business-type activities*). Monroe County's governmental activities include general government, protection to persons and property, roads, recreation, general health and sanitation, social services, airport, capital projects, and administration. Monroe County has one business type activity - Jail Canteen.

The government-wide financial statements include not only Monroe County itself (known as the primary government), but also legally separate entities, which have a significant operational or financial relationship with the County. Monroe County has one such entity described as a Discretely Presented Component Unit – Monroe County Recreation, Tourist, and Convention Commission.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Monroe County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with legal and statutory requirements. All of the funds of Monroe County can be divided into broad categories: *governmental funds and proprietary funds*.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's current financing requirements.

#### **Governmental Funds. (Continued)**

Because of focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's current financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Monroe County maintains (6) six individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances.

#### Major Funds:

- General Fund
- Road and Bridge Fund
- Jail Fund

#### Non-major Funds:

- Local Government Economic Assistance Fund
- Grants Fund
- Monroe County Fire and Rescue Squad Fund

Monroe County adopts an annual appropriated budget. A budgetary comparison statement has been provided for the General Fund, Road and Bridge Fund, and Jail Fund to demonstrate compliance with their budgets.

**Proprietary Funds.** Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Jail Canteen Fund.

**Component Unit Financial Statements.** As mentioned above, Component Units are operations for which the County has some financial accountability, but also have certain independent qualities as well. Component Units operate similarly to private sector businesses. The government-wide financial statements present information for the component unit within a single column on the statement of net assets and statement of activities.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Net Assets.** As noted earlier, net assets may serve over time as a useful indicator of a government's financial position.

Table 1 Monroe County's Net Assets

Governmental **Business-type Activities** Activities **Total** 2005 2004 2004 2005 2004 2005 Assets Current and \$1,452,481 \$ 819,714 \$13,210 \$21,787 \$1,465,691 \$ 841,501 other assets Capital assets 2,222,686 3,134,957 2,222,686 3,134,957 Total Assets 3,675,167 3,954,671 13,210 21,787 3,688,377 3,976,458 Liabilities Current and other liabilities 5,000 2,967 0 0 5,000 2,967 Long-term liabilities 934 0 0 0 934 0 Total Liabilities 5,934 2,967 0 5,934 2,967 0 **Net Assets** Invested in capital assets, net of related debt 2,216,752 3,131,990 0 0 2,216,752 3,131,990 Restricted 0 111,725 8,278 0 111,725 8,278 Unrestricted 1,340,756 811,436 13,210 21,787 1,353,966 833,223 Total Net \$3,951,704 \$3,973,491 \$3,669,233 \$13,210 \$21,787 \$3,682,443 Assets

#### **Changes in Net Assets.**

*Governmental Activities*. Monroe County's net assets increased by \$282,471 in fiscal year 2005. Key elements of this are as follows:

- Current assets and cash decreased \$632,767.
- Investment in capital assets and infrastructure, net of related debt increased \$915,238 due to inclusion of FY 2005 road resurfacing and various equipment purchased.

Business-type Activities. Monroe County's net assets increased by \$8,577 in fiscal year 2005. Key elements are as follows:

• Current assets and cash increased by \$8,577.

#### Statement of Activities.

Table 2
Monroe County's Statement of Activities

	Gover	nme	ntal			
	 Act	ivitie	es		Amount	Percentage
	 2004		2005	7	/ariance	Change
Revenues:						
General	\$ 1,022,187	\$	1,054,851	\$	32,664	3%
Charges for Services	26,775		23,959		(2,816)	-11%
Operating Grants	2,288,889		1,479,542	(	809,347)	-35%
Capital Grants	-		225,000		225,000	100%
Total	\$ 3,337,851	\$	2,783,352	\$ (	(554,499)	-17%
Expenses:						
General Government	\$ 918,787	\$	990,030	\$	71,243	8%
Protection to Persons and Property	451,540		470,457		18,917	4%
General Health and Sanitation	519,258		264,529	(	(254,729)	-49%
Social Services	9,721		9,596		(125)	-1%
Recreation and Culture	13,162		168,538		155,376	1180%
Roads	579,648		531,611		(48,037)	-8%
Airports	3,000		3,000			0%
Capital Projects	 4,164		63,120		58,956	1416%
Total	\$ 2,499,280	\$	2,500,881	\$	1,601	0%

	Busin	ess-ty	pe			
	 Act	ivities		A	mount	Percentage
	 2004		2005	V	ariance	Change
Revenues:						
Charges for Services	\$ 36,327	\$	42,339	\$	6,012	17%
Expenses:						
Jail Canteen Fund	27,865		33,762		5,897	21%

#### Financial Analysis of the County's Funds.

As noted earlier, Monroe County uses fund accounting to ensure and demonstrate compliance with legal and statutory requirements.

Governmental Funds Overview. The focus of Monroe County governmental funds is to provide information on current inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of June 2005 fiscal year, the combined ending fund balances of County governmental funds were \$819,714. Approximately 90% (\$736,826) of this consists of unreserved fund balance, which is available as working capital and for current spending in accordance with the purposes of the specific funds. The remainder of fund balance (\$82,888) is reserved to indicate that it is not available for new spending because it is committed for the various encumbrances and grants.

The County has (3) three major governmental, and (3) three non-major funds.

#### **Major Funds**

- General Fund
- · Road and Bridge Fund
- Jail Fund

#### Non-major Funds

- Local Government Economic Assistance Fund
- Grants Fund
- Monroe County Fire and Rescue Squad Fund
  - 1. The General Fund is the chief operating fund of Monroe County. At the end of June 30, 2005 fiscal year, unreserved fund balance of the General Fund was \$318,491 while total fund balance was \$338,857. The County received \$929,714 in real and personal property, motor vehicle, and other taxes for approximately 33% of the county's general revenues. Various other service fees, intergovernmental revenues, and miscellaneous revenues contribute to the remaining 67% of revenues.
  - 2. The Road and Bridge Fund is the fund related to County road and bridge construction and maintenance. At the end of June 30, 2005 fiscal year, unreserved fund balance of the Road and Bridge Fund was \$385,452 while total fund balance was \$438,644. The fiscal year 2005 expenditures for the Road and Bridge Fund were \$1,573,940.
  - 3. The Jail Fund is used to account for the operation of the County's detention program. At the end of June 30, 2005 fiscal year, total fund balance was \$26,763. The Jail Fund received \$90,790 for intergovernmental fees, primarily for housing prisoners. The General Fund contributed \$210,000 to the jail operations.
  - 4. The Local Government Economic Assistance Fund had a fund balance of \$6,087 as of June 30, 2005, a decrease of \$10,081 over the previous fiscal year end.

#### Financial Analysis of the County's Funds. (Continued)

Governmental Funds Overview. (Continued)

- 5. The Grants Fund had a fund balance of \$0 as of June 30, 2005 and is used to account for federal or state monies received. The County received \$44,574 in funds for various projects.
- 6. The Monroe County Fire and Rescue Squad Fund had a balance of \$9,363 as of June 30, 2005.

*Proprietary Funds Overview*. The County's proprietary fund statements provide the same type of information found in the government-wide statements, but in more detail.

Monroe County has one (1) enterprise-type proprietary fund, it is:

• Jail Canteen Fund

The Jail Canteen Fund's unrestricted net assets at the end of June 30, 2005 fiscal year, amounted to \$21,787, which equaled total assets.

#### General Fund Budgetary Highlights.

Monroe County's budget was amended during the fiscal year increasing the budgeted amount by \$569,842. Budget amendments were made to various expenditures due to grants awarded in the fiscal year.

Actual revenues were \$117,731 short of the budget. This variance was due to Intergovernmental Revenue. Anticipated grant money had not been received as of June 30, 2005.

#### Capital Assets and Debt Administration.

Capital Assets. Monroe County's investment in capital assets for its government and business type activities as of June 30, 2005, amount to \$3,134,957 (net of accumulated depreciation). This investment in capital assets includes land, buildings, machinery and equipment, vehicles, and current infrastructure additions. Monroe County has elected to report infrastructure assets per GASB 34 provisions.

Major capital asset events during the 2005 fiscal year included road resurfacing and the purchase of several vehicles and other equipment.

Additional information of the County's capital assets can be found in Note 3 of this report.

#### Capital Assets and Debt Administration. (Continued)

Capital Assets. (Continued)

Table 3
Monroe County's Capital Assets, Net of Accumulated Depreciation

	Governn Activi		Business-type Activities		Total		
	2004	2005	2004	2005	2004	2005	
Infrastructure							
Assets	\$ 353,903	\$1,328,836	\$0	\$0	\$ 353,903	\$1,328,836	
Land	32,200	34,200	0	0	0	34,200	
Const. In Progress	0	0	0	0	0	0	
Bldgs. & Improvements	1,413,493	1,367,335	0	0	1,413,493	1,367,335	
Other Equip.	208,567	197,133	0	0	208,567	197,133	
Vehicles & Equip. Total Net	214,523	207,453	0	0	214,523	207,453	
Capital Assets	\$2,222,686	\$3,134,957	\$0	\$0	\$2,222,686	\$3,134,957	

*Long-Term Debt.* At the end of the 2005 fiscal year, Monroe County had total debt outstanding of \$2,967 related to a financing obligation.

**Other Matters.** The following factors are expected to have a significant effect on the County's financial position or results of operations and were taken into account in developing the 2006 fiscal year budget:

- The 2006 fiscal year adopted budget continues most services at current levels.
- Economic factors indicate continue growth for Monroe County.

#### **Requests For Information.**

This financial report is designed to provide a general overview of Monroe County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this or requests for additional financial information should be addressed to the Monroe County Treasurer, 200 N. Main Street, Suite C, Tompkinsville, KY 42167.

Questions concerning the audit report of the Monroe County Recreation, Tourist, and Convention Commission should be addressed to, 202 North Magnolia Street, Tompkinsville, KY 42167.

## MONROE COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

June 30, 2005

## MONROE COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

#### June 30, 2005

	P	rimary Govern			
	Governmental Business-Type Activities Activities		pe Totals	Component Unit - Monroe County Recreation, Tourist, and Covnention Commission	
ASSETS					
Current Assets:	Φ 010.714	ф. <b>21. 7</b> 0	5 A 041 501	4 0.50	
Cash and Cash Equivalents	\$ 819,714	\$ 21,78	_	\$ 2,069	
Total Current Assets	819,714	21,78	841,501	2,069	
Noncurrent Assets:					
Capital Assets - Net of Accumulated					
Depreciation					
Land and Land Improvements	34,200		34,200		
Buildings	1,367,335		1,367,335		
Other Equipment	197,133		197,133		
Vehicles and Equipment	207,453		207,453		
Infrastructure Assets - Net					
of Depreciation	1,328,836		1,328,836		
Total Noncurrent Assets	3,134,957		3,134,957		
Total Assets	3,954,671	21,78	3,976,458	2,069	
LIABILITIES					
Current Liabilities:					
Financing Obligation Payable	2,967		2,967		
Accounts Payable	_,,,,,,		<b>2,</b> > 0 /	1,492	
Total Current Liabilities	2,967	-	2,967	1,492	
Total Liabilities	2,967		2,967	1,492	
NET ASSETS					
Invested in Capital Assets,					
Net of Related Debt	3,131,990		3,131,990		
Restricted For:	•		•		
Grant Projects	8,278		8,278		
Unrestricted	811,436	21,78		577	
Total Net Assets	\$ 3,951,704	\$ 21,78	7 \$ 3,973,491	\$ 577	



## MONROE COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

### MONROE COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

#### For The Year Ended June 30, 2005

			Program Revenues Received						
Functions/Programs Reporting Entity	Charges for Expenses Services		Operating Grants and Contributions		Capital Grants and Contributions				
Primary Government:									
Governmental Activities: General Government Protection to Persons and Property	\$	990,030 470,457	\$	15,103 8,856	\$	130,233 385,843	\$		
General Health and Sanitation		264,529							
Social Services		9,596				97,260			
Recreation and Culture		168,538							
Roads		531,611				866,206		225,000	
Airports		3,000							
Capital Projects		63,120							
Total Governmental Activities		2,500,881		23,959		1,479,542		225,000	
Business-type Activities:									
Jail Canteen		33,762		42,339					
Total Business-type Activities		33,762		42,339					
Total Primary Government	\$	2,534,643	\$	66,298	\$	1,479,542	\$	225,000	
Component Units:  Monroe County Recreation, Tourist, and Convention Commission	\$	19,180							

#### General Revenues:

Taxes:

Real Property Taxes
Personal Property Taxes
Motor Vehicle Taxes
Other Taxes
Excess Fees
Miscellaneous Revenues
Interest Income
Total General Revenues
Change in Net Assets
Net Assets - Beginning (Restated)

Net Assets - Ending

#### MONROE COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For The Year Ended June 30, 2005 (Continued)

Net (Expenses) Revenues and Changes in Net Assets

	D <sub>1</sub>	and Ch rimary Governme	in Net Ass	sets	
Governmental Activities		Business-Type Activities	Totals		Component Unit - Monroe County Recreation Tourist, and Convention Commission
\$	(844,694) (75,758)	\$	\$	(844,694) (75,758)	\$
	(264,529)			(264,529)	
	87,664			87,664	
	(168,538)			(168,538)	
	559,595			559,595	
	(3,000)			(3,000)	
	(63,120)			(63,120)	
	(772,380)			(772,380)	
		8,577		8,577	
		8,577		8,577	
	(772,380)	8,577		(763,803)	
					(19,180
	193,295			193,295	
	61,469			61,469	
	48,764			48,764	
	628,016			628,016	13,760
	34,465			34,465	
	54,124			54,124	
	34,718			34,718	18
	1,054,851		1	1,054,851	13,778
	282,471	8,577	_	291,048	(5,402
	3,669,233	13,210		3,682,443	5,979
\$	3,951,704	\$ 21,787	\$ 3	3,973,491	\$ 577



#### MONROE COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

June 30, 2005

## MONROE COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

#### June 30, 2005

	(	General Fund	Road Fund	Jail Fund	Non- Major Funds	Gov	Total ernmental Funds
ASSETS							
Cash and Cash Equivalents	\$	338,857	\$ 438,644	\$ 26,763	\$ 15,450	\$	819,714
Total Assets	\$	338,857	\$ 438,644	\$ 26,763	\$ 15,450	\$	819,714
FUND BALANCES							
Reserved for:							
Encumbrances	\$	19,616	\$ 45,664	\$ 9,330	\$	\$	74,610
Grants		750	7,528				8,278
Unreserved:							
General Fund		318,491					318,491
Special Revenue Funds			 385,452	 17,433	 15,450		418,335
Total Fund Balances	\$	338,857	\$ 438,644	\$ 26,763	\$ 15,450	\$	819,714

#### **Reconciliation to Statement of Changes In Net Assets:**

Total Fund Balances	\$ 819,714
Amounts Reported For Governmental Activities In The Statement	
Of Net Assets Are Different Because:	
Capital Assets Used in Governmental Activities Are Not Financial Resources	
And Therefore Are Not Reported in the Funds.	4,921,903
Depreciation	(1,786,946)
Long-term Debt Is Not Due and Payable in the Current Period and, Therefore, Is Not	
Reported in the Funds.	
Financing Obligations	 (2,967)
Net Assets Of Governmental Activities	\$ 3,951,704



#### MONROE COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

#### MONROE COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

	General Fund	Road Fund	Jail Fund	Non- Major Funds	Total Governmental Funds
REVENUES					
Taxes	\$ 887,602	\$	\$	\$	\$ 887,602
In Lieu Tax Payments	42,112				42,112
Excess Fees	34,465				34,465
Licenses and Permits	15,103				15,103
Intergovernmental	366,661	1,091,206	90,790	60,455	1,609,112
Charges for Services	3,225		5,631		8,856
Miscellaneous	110,047	21,627	5,896	13,814	151,384
Interest	12,466	21,119	845	288	34,718
Total Revenues	1,471,681	1,133,952	103,162	74,557	2,783,352
EXPENDITURES					
General Government	563,018			11,000	574,018
Protection to Persons and Property	112,603		295,783	77,873	486,259
General Health and Sanitation	258,529			6,000	264,529
Social Services	4,840				4,840
Recreation and Culture	168,538				168,538
Roads		1,464,364			1,464,364
Airports				3,000	3,000
Capital Projects		63,120			63,120
Administration	312,113	46,456	28,882		387,451
Total Expenditures	1,419,641	1,573,940	324,665	97,873	3,416,119
Excess (Deficiency) of Revenues Over Expenditures Before Other					
Financing Sources (Uses)	52,040	(439,988)	(221,503)	(23,316)	(632,767)
Other Financing Sources (Uses)					
Transfers From Other Funds	14,750		210,000	7,533	232,283
Transfers To Other Funds	(232,283)				(232,283)
Total Other Financing Sources (Uses)	(217,533)		210,000	7,533	(0)
Net Change in Fund Balances	(165,493)	(439,988)	(11,503)	(15,783)	(632,767)
Fund Balances - Beginning	504,350	878,632	38,266	31,233	1,452,481
Fund Balances - Ending	\$ 338,857	\$ 438,644	\$ 26,763	\$ 15,450	\$ 819,714



## MONROE COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

# MONROE COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

#### For The Year Ended June 30, 2005

#### **Reconciliation to the Statement of Activities:**

Net Change in Fund Balances - Total Governmental Funds	\$ (632,767)
Amounts reported for governmental activities in the Statement of	
Activities are different because Governmental Funds report	
capital outlays as expenditures. However, in the Statement of	
Activities the cost of those assets are allocated over their	
estimated useful lives and reported as depreciation expense.	
Capital Outlay	1,141,983
Depreciation Expense	(224,922)
Disposal of Fixed Assets	(4,790)
The issuance of long-term debt (e.g. bonds, financing obligations) provides	
current financial resources to governmental funds, while repayment of principal	
on long-term debt consumes the current financial resources of Governmental	
Funds. These transactions, however, have no effect on net assets.	
Financing Obligations Principal Amount	 2,967
Change in Net Assets of Governmental Activities	\$ 282,471



### MONROE COUNTY STATEMENT OF NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

June 30, 2005

### MONROE COUNTY STATEMENT OF NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

#### June 30, 2005

	Act Ent	ness-Type tivities - erprise Fund
	_	Jail anteen Fund
Assets Current Assets:	<u> </u>	<u> </u>
Cash and Cash Equivalents	\$	21,787
Total Assets		21,787
Net Assets		
Unrestricted		21,787
Total Net Assets	\$	21,787



#### MONROE COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS -PROPRIETARY FUND - MODIFIED CASH BASIS

#### MONROE COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

	Acti Ente	ess-Type ivities - erprise Fund
		Jail inteen
		inteen Fund
<b>Operating Revenues</b>		
Canteen Receipts	\$	42,339
Total Operating Revenues		42,339
Operating Expenses		
Cost of Sales		33,762
Total Operating Expenses		33,762
Operating Income		8,577
Change In Net Assets		8,577
Total Net Assets - Beginning		13,210
Total Net Assets - Ending	\$	21,787



#### MONROE COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS

#### 

	Ac En	ness-Type tivities - terprise Fund Jail
		Fund
Cash Flows From Operating Activities		
Receipts From Customers	\$	42,339
Cost of Sales		(33,762)
Net Cash Provided By		_
Operating Activities		8,577
Net Increase in Cash and Cash		
Equivalents		8,577
Cash and Cash Equivalents - July 1, 2004		13,210
Cash and Cash Equivalents - June 30, 2005	\$	21,787
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities		
Operating Income	\$	8,577
Net Cash Provided By Operating		
Activities	\$	8,577

## INDEX FOR NOTES TO THE FINANCIAL STATEMENTS

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#### MONROE COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 2005

#### Note 1. Summary of Significant Accounting Policies

#### A. Basis of Presentation

The county presents its government-wide and fund financial statements in accordance with a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received and expenditures when paid. Notes receivable are recognized on the Statement of Net Assets, but notes receivable are not included and recognized on Balance Sheet - Governmental Funds. Property tax receivables, accounts payable, compensated absences, and donated assets are not reflected in the financial statements. However, financial statements of Monroe County Recreation, Tourist, and Convention Commission, a discretely presented component unit, are prepared on the accrual basis in accordance with accounting principles generally accepted in the United States of America. These financial statements are included in the aggregate discretely component unit and remaining fund information opinion unit.

Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however, encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance (Reserved for Encumbrances).

The State Local Finance Officer does not require the county to report capital assets and infrastructure; however, the value of these assets is included in the Statement of Net Assets and the corresponding depreciation expense is included on the Statement of Activities.

#### **B.** Reporting Entity

The financial statements of Monroe County include the funds, agencies, boards, and entities for which the fiscal court (primary government) is financially accountable. Financial accountability, as defined by Section 2100 of the Governmental Accounting Standards Board (GASB) Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14 and GASB 39, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Consequently, the reporting entity includes organizations that are legally separate from the primary government. Legally separate organizations are reported as component units if either the county is financially accountable or the organization's exclusion would cause the county's financial statements to be misleading or incomplete. Component units may be blended or discretely presented. Blended component units either provide their services exclusively or almost entirely to the primary government, or their governing bodies are substantively the same as the primary government. All other component units are discretely presented.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### **B.** Reporting Entity (Continued)

**Blended Component Unit** 

Monroe County Fire and Rescue Squad

On March 22, 1995, the Monroe County Fiscal Court (Fiscal Court) created the Monroe County Fire and Rescue Squad, Inc. (Fire and Rescue Squad) to respond to emergency situations. The Fire and Rescue Squad is run by four officers (chief, assistant chief, and two captains) who are elected every two years by members of Fire and Rescue Squad. However, the four officers have to answer to Fiscal Court. The Fire and Rescue Squad bills and collects a fee for its fire runs. However, this money is turned directly over to the Fiscal Court. The Fiscal Court reimburses the monthly expenses of the Fire and Rescue Squad. In fiscal year 2005, the Fire and Rescue Squad received \$7,533 from Fiscal Court. The Fire and Rescue Squad is fiscally dependent upon the Fiscal Court and the Fiscal Court can impose its will on the entity. Financial information for the Fire and Rescue Squad is blended with Monroe County's financial statements.

#### Discretely Presented Component Unit

The component units' columns in the combined financial statements include the data of the following organization. It is reported on the Statement of Net Assets and the Statement of Activities in a separate column that is labeled as "Component Unit" to emphasize these organizations separateness from the fiscal court's primary government.

Monroe County Recreation, Tourist, and Convention Commission

On January 16, 2002, Monroe County Fiscal Court (Fiscal Court) established the Monroe County Recreation, Tourist, and Convention Commission (Commission) pursuant to KRS 91A.350(2) for the purpose of promoting tourism and convention activity in Monroe County. The Commission is composed of seven members appointed by the Monroe County Judge/Executive with the approval of the Fiscal Court. Five members are appointed by the County Judge/Executive from lists submitted by third parties. Two members are appointed at-large by the County Judge/Executive. The Commission's governing body is substantially different from the Fiscal Court. However, the Commission is fiscally dependent on the Fiscal Court because the Fiscal Court controls its major source of revenue. The Commission's major source of revenue is the transient room tax. On January 16, 2002, the Fiscal Court enacted an ordinance imposing a transient room tax. The Fiscal Court currently collects "3% of the gross rent for every occupancy of a suite, room or rooms charged and collected." The Fiscal Court is to issue monthly checks to the Commission. This fiscal dependency requires the Fiscal Court to include the Commission as a component unit. The Commission is not included in any other organization's reporting entity and does not provide services exclusively to the Fiscal Court. Financial information for the Commission is discretely presented in the accompanying financial statements.

Audited financial statements for the Monroe County Recreation, Tourist, and Convention Commission, a discretely presented component unit, may be requested by contacting the Monroe County Recreation, Tourist, and Convention Commission, 202 North Magnolia Street, Tompkinsville, KY 42167.

#### **Note 1.** Summary of Significant Accounting Policies (Continued)

#### **B.** Reporting Entity (Continued)

Kentucky law provides for election of the officials below from the geographic area constituting Monroe County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statements of Monroe County, Kentucky.

#### Additional Monroe County Elected Officials

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

#### C. Government-wide and Fund Financial Statements

The government—wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its non-fiduciary component units. For the most part, the effect of interfund activities has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on sales, fees, and charges for support. Business-type revenues come mostly from fees charged to external parties for goods or services.

The statement of net assets presents the reporting entity's non-fiduciary assets and liabilities, the difference between the two being reported as net assets. Net assets are reported in three categories:

1) invested in capital assets, net of related debt - consisting of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt related to the acquisition, construction, or improvement of those assets; 2) restricted net assets - resulting from constraints placed on net assets by creditors, grantors, contributors, and other external parties, including those constraints imposed by law through constitutional provisions or enabling legislation; and 3) unrestricted net assets - those assets that do not meet the definition of restricted net assets or invested in capital assets.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: l) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; 2) operating grants and contributions; and 3) capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Internally dedicated resources such as taxes and unrestricted state funds are reported as general revenues.

#### **Note 1.** Summary of Significant Accounting Policies (Continued)

#### C. Government-wide and Fund Financial Statements (Continued)

Funds are characterized as either major or non-major. Major funds are those whose assets, liabilities, revenues, or expenditures/expenses are at least ten percent of the corresponding total (assets, liabilities, etc.) for all funds or type (governmental or proprietary) and whose total assets, liabilities, revenues, or expenditures/expenses are at least five percent of the corresponding total for all governmental and enterprise funds combined. The fiscal court may also designate any fund as major.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds. Major individual governmental funds and major enterprise funds are reported as separate columns in the financial statements.

#### **Governmental Funds**

The primary government reports the following major governmental funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Governor's Office for Local Development requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary source of revenue for this fund is state payments for truck license distribution, municipal road aid, and transportation grants. The Governor's Office for Local Development requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of revenue for this fund are reimbursements from the state and federal government, payments from other counties for housing prisoners, and transfers from the General Fund. The Governor's Office for Local Development requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

The primary government also has the following non-major funds: Local Government Economic Assistance Fund, Grants Fund, and Monroe County Fire and Rescue Squad Fund.

#### **Special Revenue Funds:**

The Road Fund, Jail Fund, Local Government Economic Assistance Fund, Grants Fund, and Monroe County Fire and Rescue Squad Fund are presented as special revenue funds. Special revenue funds are to account for the proceeds of specific revenue sources and expenditures that are legally restricted for specific purposes.

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to lien and sale the 3<sup>rd</sup> Saturday in April following the delinquency date.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### C. Government-wide and Fund Financial Statements (Continued)

#### **Proprietary Funds**

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with proprietary funds' principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The principal operating revenues of the county's enterprise funds are charges to customers for sales in the Jail Canteen Fund. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets.

The primary government reports the following major proprietary fund:

Jail Canteen Fund - The canteen operations are authorized pursuant to KRS 441.135(1), which allows the jailer to sell snacks, sodas, and other items to inmates. The profits generated from the sale of those items are to be used for the benefit or recreation of the inmates. KRS 441.135(2) requires the jailer to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the Jail Canteen Fund.

#### **D.** Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### E. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported in the applicable governmental or business-type activities of the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### E. Capital Assets (Continued)

Cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. Land and Construction In Progress are not depreciated. Interest incurred during construction is not capitalized. Capital assets and infrastructure are depreciated using the straight-line method of depreciation over the estimated useful life of the asset.

	-	oitalization hreshold	Useful Life (Years)
Land Improvements	\$	12,500	10-60
Buildings and Building Improvements	\$	25,000	10-75
Machinery and Equipment	\$	2,500	3-25
Vehicles	\$	2,500	3-25
Infrastructure	\$	20,000	10-50

#### F. Long-term Obligations

In the government-wide financial statements and proprietary fund financial statements, long term debt and other long-term obligations are reported as liabilities in the applicable financial statements. The principal amount of bonds, notes and financing obligations are reported.

In the fund financial statements, governmental funds recognize bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures. Debt proceeds are reported as other financing sources.

#### G. Fund Equity

In the fund financial statements, the difference between the assets and liabilities of governmental funds is reported as fund balance. Fund balance is divided into reserved and unreserved components, with unreserved considered available for new spending. Unreserved fund balances may be divided into designated and undesignated portions. Designations represent fiscal court's intended use of the resources and should reflect actual plans approved by the fiscal court.

Governmental funds report reservations of fund balance for amounts that are legally restricted by outside parties for use for a specific purpose, long-term receivables, and encumbrances.

"Reserved for Encumbrances" are purchase orders that will be fulfilled in a subsequent fiscal period. Although the purchase order or contract creates a legal commitment, the fiscal court incurs no liability until performance has occurred on the part of the party with whom the fiscal court has entered into the arrangement. When a government intends to honor outstanding commitments in subsequent periods, such amounts are encumbered. Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however, encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### H. Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

#### I. Related Organization

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. Based on these criteria, the following are considered related organizations of Monroe County Fiscal Court: Monroe County Water District, Fountain Run Water District, and Monroe County Ambulance Taxing District. The fiscal court's accountability for these organizations, however, does not extend beyond making the appointments.

#### Note 2. Deposits

The primary government maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned. The government does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of June 30, 2005, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 3. Capital Assets

Capital asset activity for the year ended June 30, 2005 was as follows:

	Reporting Entity						
		Beginning					Ending
Primary Government:		Balance		Increases	D	ecreases	 Balance
Governmental Activities:							
Capital Assets Not Being Depreciated:							
Land	\$	32,200	\$	2,000	\$		\$ 34,200
Total Capital Assets Not Being							
Depreciated		32,200		2,000			 34,200
Capital Assets, Being Depreciated:							
Buildings		2,447,186					2,447,186
Other Equipment		519,582		32,192			551,774
Vehicles and Equipment		399,665		21,450		(4,790)	416,325
Infrastructure		386,076		1,086,342			1,472,418
Total Capital Assets Being							
Depreciated		3,752,509		1,139,984		(4,790)	4,887,703
Less Accumulated Depreciation For:							
Buildings		(1,033,693)		(46,158)			(1,079,851)
Other Equipment		(311,015)		(43,626)			(354,641)
Vehicles and Equipment		(185,143)		(23,729)			(208,872)
Infrastructure		(32,173)		(111,409)			(143,582)
Total Accumulated Depreciation		(1,562,024)		(224,922)			(1,786,946)
Total Capital Assets, Being							_
Depreciated, Net		2,190,485		915,062		(4,790)	 3,100,757
Government Activities Capital							
Assets, Net	\$	2,222,685	\$	917,062	\$	(4,790)	\$ 3,134,957

Depreciation expense was charged to functions of the primary government as follows:

#### Governmental Activities:

General Government	\$ 37,470
Protection to Persons and Property	24,107
Social Services	4,756
Roads, Including Depreciation of General Infrastructure Assets	 158,589
Total Depreciation Expense - Governmental Activities	\$ 224,922

#### Note 4. Long-term Debt

#### A. Monroe County Fire and Rescue Squad, Inc.

On March 9, 2001, the Monroe County Fire and Rescue Squad, Inc. entered into a promissory note with Edmonton State Bank. The note was for the purchase of a fire truck. The principal was \$23,034 with an initial interest rate of 8.75%. Principal outstanding as of June 30, 2005 was \$2,967. Future principal requirements are:

	Governm	ental Activities
Fiscal Year Ended		
June 30	Principal	Interest
2006	\$ 2,96	7 8.25% - 19%

#### **B.** Changes In Long-term Liabilities

Long-term liability activity for the year ended June 30, 2005, was as follows:

	U	inning lance	Addi	itions	Red	uctions	Ending Balance		Due Within One Year	
Governmental Activities:										
Financing Obligations	\$	5,934	\$		\$	2,967	\$ 2,967	\$	2,967	
Governmental Short-term Liabilities	\$	5,934	\$	0	\$	2,967	\$ 2,967	\$	2,967	

#### Note 5. Interest On Long-term Debt and Financing Obligations

Protection to Persons and Property on the Statement of Activities includes \$243 in interest on a financing obligation.

#### Note 6. Employee Retirement System

The fiscal court has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system, which covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 8.48 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

#### Note 7. Insurance

For the fiscal year ended June 30, 2005, Monroe County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

# MONROE COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

# MONROE COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

GEN	IFR.	AT.	$\mathbf{R}\mathbf{I}$	ND

			GENER	ALF	UND		
	Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)		
REVENUES							
Taxes	\$	748,500	\$ 748,500	\$	887,602	\$	139,102
In Lieu Tax Payments		33,000	33,000		42,112		9,112
Excess Fees		25,000	25,000		34,465		9,465
Licenses and Permits		14,200	14,200		15,103		903
Intergovernmental Revenue		176,870	746,712		366,661		(380,051)
Charges for Services		2,000	2,000		3,225		1,225
Miscellaneous		10,000	10,000		110,047		100,047
Interest		10,000	10,000		12,466		2,466
Total Revenues		1,019,570	 1,589,412		1,471,681		(117,731)
EXPENDITURES							
General Government		565,936	592,361		563,018		29,343
Protection to Persons and Property		113,870	127,126		112,603		14,523
General Health and Sanitation		10,620	427,465		258,529		168,936
Social Services		5,500	6,000		4,840		1,160
Recreation and Culture		10,000	170,000		168,538		1,462
Administration		303,819	356,635		312,113		44,522
Total Expenditures		1,009,745	1,679,587		1,419,641		259,946
Excess (Deficiency) of Revenues Over Expenditures Before Other							
Financing Sources (Uses)		9,825	 (90,175)		52,040		142,215
OTHER FINANCING SOURCES (USES)							
Transfers From Other Funds		60,028	60,028		14,750		(45,278)
Transfers To Other Funds		(269,853)	 (269,853)		(232,283)		37,570
Total Other Financing Sources (Uses)		(209,825)	 (209,825)		(217,533)		(7,708)
Net Changes in Fund Balance		(200,000)	(300,000)		(165,493)		134,507
Fund Balance - Beginning		200,000	 300,000		504,350		204,350
Fund Balance - Ending	\$	0	\$ 0	\$	338,857	\$	338,857

#### MONROE COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2005 (Continued)

	ROAD FUND							
	Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)		Fin I	ance with al Budget Positive legative)		
REVENUES		<u> </u>						
Intergovernmental Revenue	\$	872,226	\$	1,097,226	\$	1,091,206	\$	(6,020)
Miscellaneous						21,627		21,627
Interest		5,000		5,000		21,119		16,119
Total Revenues		877,226		1,102,226		1,133,952		31,726
EXPENDITURES								
Roads		1,162,998		1,524,878		1,464,364		60,514
Capital Projects				63,120		63,120		
Administration		54,200		54,200		46,456		7,744
Total Expenditures		1,217,198		1,642,198		1,573,940	-	68,258
Excess (Deficiency) of Revenues Over Expenditures Before Other								
Financing Sources (Uses)		(339,972)		(539,972)		(439,988)		99,984
OTHER FINANCING SOURCES (USES)								
Transfers To Other Funds		(60,028)		(60,028)				60,028
Total Other Financing Sources (Uses)		(60,028)		(60,028)				60,028
Net Changes in Fund Balance		(400,000)		(600,000)		(439,988)		160,012
Fund Balance - Beginning		400,000		600,000		878,632		278,632
Fund Balance - Ending	\$	0	\$	0	\$	438,644	\$	438,644

#### MONROE COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2005 (Continued)

	JAIL FUND								
		Budgeted	Amo	ounts	A	Actual mounts, udgetary	Fina	ance with al Budget ositive	
		Original		Final		Basis)	(N	egative)	
REVENUES				·					
Intergovernmental Revenue	\$	59,400	\$	59,400	\$	90,790	\$	31,390	
Charges for Services		4,700		4,700		5,631		931	
Miscellaneous		2,000		2,000		5,896		3,896	
Interest		500		500		845		345	
Total Revenues		66,600		66,600		103,162		36,562	
EXPENDITURES									
Protection to Persons and Property		303,703		303,610		295,783		7,827	
Administration		32,750		32,843		28,882		3,961	
Total Expenditures		336,453		336,453		324,665		11,788	
Excess (Deficiency) of Revenues Over Expenditures Before Other									
Financing Sources (Uses)		(269,853)		(269,853)		(221,503)		48,350	
OTHER FINANCING SOURCES (USES)									
Transfers From Other Funds		269,853		269,853		210,000		(59,853)	
Total Other Financing Sources (Uses)		269,853		269,853		210,000		(59,853)	
Net Changes in Fund Balance						(11,503)		(11,503)	
Fund Balance - Beginning						38,266		38,266	
Fund Balance - Ending	\$	0	\$	0	\$	26,763	\$	26,763	

### MONROE COUNTY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

#### June 30, 2005

#### **Budgetary Information**

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

# MONROE COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2005

# MONROE COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

#### June 30, 2005

	Gov Ecc Ass	Local ernment onomic sistance Fund	_	rants Fund	Cou And	lonroe inty Fire I Rescue ad Fund	Total Non-Major Governmental Funds		
ASSETS	_								
Cash and Cash Equivalents	\$	6,087	\$		\$	9,363	\$	15,450	
Total Assets	\$	6,087	\$	0	\$	9,363	\$	15,450	
FUND BALANCES									
Unreserved:									
Special Revenue Funds	\$	6,087	\$		\$	9,363	\$	15,450	
Total Fund Balances	\$	6,087	\$	0	\$	9,363	\$	15,450	



# MONROE COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

#### MONROE COUNTY

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

		Local						
	Government Economic		Cuanta		Monroe County Fire And Rescue		Total Non-Major	
	As	ssistance	Grants				Governmental	
		Fund	-	Fund	Squ	ıad Fund		Funds
REVENUES	_		_		_		_	
Intergovernmental	\$	7,631	\$	44,574	\$	8,250	\$	60,455
Miscellaneous						13,814		13,814
Interest		288						288
Total Revenues		7,919		44,574		22,064		74,557
EXPENDITURES								
General Government		11,000						11,000
Protection to Persons and Property		4,000		44,590		29,283		77,873
General Health and Sanitation				6,000				6,000
Airports		3,000						3,000
Total Expenditures		18,000		50,590		29,283		97,873
Excess (Deficiency) of Revenues Over								
Expenditures Before Other								
Financing Sources (Uses)		(10,081)		(6,016)		(7,219)		(23,316)
OTHER FINANCING SOURCES (USES)								
Transfers To Other Funds						7,533		7,533
<b>Total Other Financing Sources</b>						7,533		7,533
Net Change in Fund Balances		(10,081)		(6,016)		314		(15,783)
Fund Balances - Beginning		16,168		6,016		9,049		31,233
Fund Balances - Ending	\$	6,087	\$	0	\$	9,363	\$	15,450



## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Wilbur Graves, Monroe County Judge/Executive Members of the Monroe County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of Monroe County, Kentucky, as of and for the year ended June 30, 2005, which collectively comprise the County's basic financial statements, as listed in the table of contents and have issued our report thereon dated May 8, 2006. We did not audit the financial statements of the Monroe County Recreation, Tourist, and Convention Commission. Other auditors whose report has been furnished to us audited those financial statements. Monroe County presents its financial statements on the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Monroe County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether Monroe County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

This report is intended solely for the information and use of management and the Governor's Office for Local Development and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

Audit fieldwork completed - May 8, 2006

### CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

#### MONROE COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2005

#### CERTIFICATION OF COMPLIANCE

#### LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

#### MONROE COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2005

The Monroe County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Name
County Judge/Executive

Sheril Conkin

**County Treasurer**